



Levy County Board of County Commissioners Agenda Item Summary Form

1. **Name and Title:** Andrew Carswell, County Engineer
2. **Department:** Engineering
3. **Meeting Date:** Tuesday, April 8, 2025

4. **Requested Action:**

Requesting the Levy County Board of County Commissioners approval of entering into a consent order with the Florida Department of Environmental Protection for the continued operation of the Levy County Solid Waste Management Facility disposal areas and the waste tire collection center until new permits are issued, payment of a \$4500 fine and allowing the Chair to sign the consent order.

5. **Cost & Funding Source:**

\$4,500.00; 119 Operating, Professional Services

6. **Justification of Request:**

Continue the Facility operations that were previously authorized under the expired operating permits (Permit Nos. 0267519-011-MM and 128332-005-WT, respectively) until a new operating permit becomes effective.

Ron DeSantis
Governor

Alexis A. Lambert
Secretary



FLORIDA DEPARTMENT OF Environmental Protection

Northeast District
8800 Baymeadows Way West, Suite 100
Jacksonville, Florida 32256

March 28, 2025

Sent electronically to: district3@levycounty.org

Ms. Desiree Mills, Chair
Levy County Board of County Commissioners
310 School Street
Bronson, Florida 32621

SUBJECT: Department of Environmental Protection v. Levy County Board of County Commissioners
OGC File No. 25-0450
WACS ID No. 36895
Levy County – Solid Waste Enforcement

Dear Ms. Mills:

Enclosed is the Consent Order to resolve the issues in the subject OGC File. Please review the Consent Order and, if you find it acceptable, sign and return the original document to this office within **21 days** of receipt.

If you wish to modify the Consent Order, please respond to this office in writing within **21 days**, explaining your concerns including any proposed changes.

If you have any questions concerning the Consent Order, please contact Neil Hornick, P.G., at (904) 256-1574, or at Neil.Hornick@FloridaDEP.gov. Your continued cooperation in the matter is greatly appreciated.

Sincerely,

A handwritten signature in blue ink that reads "T.G. Kallemeyn".

Thomas G. Kallemeyn
Assistant Director

ec: FDEP-NED: Tom Kallemeyn, Chris Azcuy, Brian Durden, Anna McClure, Neil Hornick, Sarrah Harris
Levy County: Mary Ellen Harper, Harper-mary-ellen@levycounty.org; Benny Jerrels, solidwaste@levycounty.org; Andrew Carswell, carswell-andrew@levycounty.org; Travis Newsome, newsome-travis@levycounty.org

BEFORE THE STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION

STATE OF FLORIDA DEPARTMENT)	IN THE OFFICE OF THE
OF ENVIRONMENTAL PROTECTION)	NORTHEAST DISTRICT
)	
v.)	OGC FILE NO. 25-0450
)	
LEVY COUNTY BOARD OF)	
COUNTY COMMISSIONERS)	
_____)	

CONSENT ORDER

This Consent Order (“Order”) is entered into between the State of Florida Department of Environmental Protection (“Department”) and Levy County Board of County Commissioners (“Respondent”) to reach settlement of certain matters at issue between the Department and Respondent.

The Department finds and Respondent admits the following:

1. The Department is the administrative agency of the State of Florida having the power and duty to administer and enforce the provisions of the Florida Resource Recovery and Management Act, Sections 403.702, et seq., Florida Statutes (“Fla. Stat.”) and the rules promulgated and authorized in Title 62, Florida Administrative Code (“Fla. Admin. Code”). The Department has jurisdiction over the matters addressed in this Order.
2. Respondent is a “person” within the meaning of Sections 403.031(9) and 403.703(23), Fla. Stat.
3. Respondent is the operator of an active Class III Landfill, closed Class I and Class III Landfills and an active Waste Tire Collection Center (“Facility”), located at 12051 NE 69th Loop, Williston, Florida, in Levy County, Florida. The Facility’s WACS ID Number is 36895.
4. Respondent operated the Facility under Permit No. 0267519-011-MM, which expired on September 19, 2024, and Permit No. 128332-005-WT, which expired on August 5, 2024.

5. The Department finds that the following violations occurred:
 - a) Facility is operating an active Class III Landfill, closed Class I and Class III Landfills and an active Waste Tire Collection Center without active permits, in violation of Rule 62-701.730(1)(a), Fla. Admin. Code.
 - (i) An operating permit application for the Facility was submitted to the Department on March 27, 2025. This application is currently under review by Northeast District Solid Waste Permitting staff and additional information may be requested to complete their review.

Having reached a resolution of the matter Respondent and the Department mutually agree and it is

ORDERED:

6. Respondent shall comply with the following corrective actions within the stated time periods:
 - a) **Effective immediately with the execution of this Order**, Respondent may continue the Facility operations that were previously authorized under the expired operating permits (Permit Nos. 0267519-011-MM and 128332-005-WT, respectively) until a new operating permit becomes effective. Respondent is required to maintain compliance with all previous permit conditions, as well as all applicable rules and regulations of Rule 62-701, Fla. Admin. Code.
 - b) **Within 30 days of the effective date of this Order**, Respondent shall pay the Department \$4,500.00 in settlement of the regulatory matters addressed in this Order. This amount includes \$4,000.00 for civil penalties and \$500.00 for costs and expenses incurred by the Department during the investigation of this matter and the preparation and tracking of this Order. The civil penalty in this case includes one violation that warrants a penalty of \$2,000.00 or more, pursuant to 403.121(3)(e), Fla. Stat.

7. Respondent shall make all payments required by this Order by cashier's check, money order or on-line payment. Cashier's check or money order shall be made payable to the "Department of Environmental Protection" and shall include both the OGC number assigned to this Order and the notation "Water Quality Assurance Trust Fund." Online payments by e-check can be made by going to the DEP Business Portal at: <http://www.fldepportal.com/go/pay/>. It will take a number of days after this order becomes final, effective and filed with the Clerk of the Department before ability to make online payment is available.

8. Except as otherwise provided, all submittals and payments required by this Order shall be sent to the Northeast District Office, Department of Environmental Protection, 8800 Baymeadows Way West, Suite 100, Jacksonville, Florida 32256.

9. Respondent shall allow all authorized representatives of the Department access to the Facility and the Property at reasonable times for the purpose of determining compliance with the terms of this Order and the rules and statutes administered by the Department.

10. In the event of a sale or conveyance of the Facility or of the Property upon which the Facility is located, if all of the requirements of this Order have not been fully satisfied, Respondent shall, at least 30 days prior to the sale or conveyance of the Facility or Property, (a) notify the Department of such sale or conveyance, (b) provide the name and address of the purchaser, operator, or person(s) in control of the Facility, and (c) provide a copy of this Order with all attachments to the purchaser, operator, or person(s) in control of the Facility. The sale or conveyance of the Facility or the Property does not relieve Respondent of the obligations imposed in this Order.

11. If any event, including administrative or judicial challenges by third parties unrelated to Respondent, occurs which causes delay or the reasonable likelihood of delay in complying with the requirements of this Order, Respondent shall have the burden of proving the delay was or will be caused by circumstances beyond the reasonable control of Respondent and could not have been or cannot be overcome by Respondent's due diligence. Neither economic circumstances nor the failure of a contractor, subcontractor, materialman, or other

agent (collectively referred to as “contractor”) to whom responsibility for performance is delegated to meet contractually imposed deadlines shall be considered circumstances beyond the control of Respondent (unless the cause of the contractor's late performance was also beyond the contractor's control). Upon occurrence of an event causing delay, or upon becoming aware of a potential for delay, Respondent shall notify the Department by the next working day and shall, within seven calendar days notify the Department in writing of (a) the anticipated length and cause of the delay, (b) the measures taken or to be taken to prevent or minimize the delay, and (c) the timetable by which Respondent intends to implement these measures. If the parties can agree that the delay or anticipated delay has been or will be caused by circumstances beyond the reasonable control of Respondent, the time for performance hereunder shall be extended. The agreement to extend compliance must identify the provision or provisions extended, the new compliance date or dates, and the additional measures Respondent must take to avoid or minimize the delay, if any. Failure of Respondent to comply with the notice requirements of this paragraph in a timely manner constitutes a waiver of Respondent's right to request an extension of time for compliance for those circumstances.

12. The Department, for and in consideration of the complete and timely performance by Respondent of all the obligations agreed to in this Order, hereby conditionally waives its right to seek judicial imposition of damages or civil penalties for alleged violations up to the date of the filing of this Order. This waiver is conditioned upon Respondent's complete compliance with all of the terms of this Order

13. This Order is a settlement of the Department's civil and administrative authority arising under Florida law to resolve the matters addressed herein. This Order is not a settlement of any criminal liabilities which may arise under Florida law, nor is it a settlement of any violation which may be prosecuted criminally or civilly under federal law. Entry of this Order does not relieve Respondent of the need to comply with applicable federal, state, or local laws, rules, or ordinances.

14. The Department hereby expressly reserves the right to initiate appropriate legal action to address any violations of statutes or rules administered by the Department that are not specifically resolved by this Order.

15. Respondent is fully aware that a violation of the terms of this Order may subject Respondent to judicial imposition of damages, civil penalties up to \$15,000.00 per day per violation, and criminal penalties.

16. Respondent acknowledges and waives its right to an administrative hearing pursuant to sections 120.569 and 120.57, Fla. Stat., on the terms of this Order. Respondent also acknowledges and waives its right to appeal the terms of this Order pursuant to section 120.68, Fla. Stat.

17. Electronic signatures or other versions of the parties' signatures, such as .pdf or facsimile, shall be valid and have the same force and effect as originals. No modifications of the terms of this Order will be effective until reduced to writing, executed by both Respondent and the Department, and filed with the clerk of the Department.

18. The terms and conditions set forth in this Order may be enforced in a court of competent jurisdiction pursuant to sections 120.69 and 403.121, Fla. Stat. Failure to comply with the terms of this Order constitutes a violation of section 403.161(1)(b), Fla. Stat.

19. This Consent Order is a final order of the Department pursuant to section 120.52(7), Fla. Stat., and it is final and effective on the date filed with the Clerk of the Department unless a Petition for Administrative Hearing is filed in accordance with Chapter 120, Fla. Stat. Upon the timely filing of a petition, this Consent Order will not be effective until further order of the Department.

20. Persons who are not parties to this Consent Order, but whose substantial interests are affected by it, have a right to petition for an administrative hearing under sections 120.569 and 120.57, Florida Statutes. Because the administrative hearing process is designed to formulate final agency action, the filing of a petition concerning this Consent Order means that the Department's final action may be different from the position it has taken in the Consent Order.

The petition for administrative hearing must contain all of the following information:

- a) The name and address of each agency affected and each agency's file or identification number, if known;
- b) The name, address, any e-mail address, any facsimile number, and telephone number of the petitioner, if the petitioner is not represented by an attorney or a qualified representative; the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;
- c) A statement of when and how the petitioner received notice of the agency decision;
- d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;
- e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action;
- f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action, including an explanation of how the alleged facts relate to the specific rules or statutes; and
- g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

The petition must be filed (received) at the Department's Office of General Counsel, 3900 Commonwealth Boulevard, MS# 35, Tallahassee, Florida 32399-3000 or received via electronic correspondence at Agency_Clerk@floridadep.gov, within 21 days of receipt of this notice. A copy of the petition must also be mailed at the time of filing to the District Office at 8800 Baymeadows Way West, Suite 100, Jacksonville, Florida 32256. Failure to file a petition within the 21-day period constitutes a person's waiver of the right to request an administrative

hearing and to participate as a party to this proceeding under sections 120.569 and 120.57, Fla. Stat. Before the deadline for filing a petition, a person whose substantial interests are affected by this Consent Order may choose to pursue mediation as an alternative remedy under section 120.573, Fla. Stat. Choosing mediation will not adversely affect such person's right to request an administrative hearing if mediation does not result in a settlement. Additional information about mediation is provided in section 120.573, Fla. Stat. and Rule 62-110.106(12), Fla. Admin. Code.

21. Rules referenced in this Order are available at
<http://www.dep.state.fl.us/legal/Rules/rulelist.htm>.

FOR THE RESPONDENT:

Desiree Mills, Chair
Levy County Board of County Commissioners


Date

FOR DEPARTMET USE ONLY

DONE AND ORDERED this _____ day of _____ 2025, in Duval, Florida.

STATE OF FLORIDA DEPARTMENT
OF ENVIRONMENTAL PROTECTION

Gregory J. Strong
District Director
Northeast District


Filed, on this date, pursuant to section 120.52, Fla. Stat., with the designated Department Clerk,
receipt of which is hereby acknowledged.

Clerk

Date

Copies furnished to:

FDEP-OGC: Lea Crandall, Agency Clerk, Mail Station 35 [executed copy only]
FDEP-NED: Tom Kallemeyn, Chris Azcuy, Brian Durden, Anna McClure, Neil Hornick
Levy County: Mary Ellen Harper, Harper-mary-ellen@levycounty.org;
Benny Jerrels, solidwaste@levycounty.org;
Andrew Carswell, carswell-andrew@levycounty.org;
Travis Newsome, newsome-travis@levycounty.org



LEVY COUNTY BOARD OF COUNTY COMMISSIONERS COMMISSIONERS
Government Serving Citizens

Charlie Kennedy, District 1
Rock Meeks, District 2
Desiree Mills, Chair, District 3
Tim Hodge, Vice Chair, District 4
Johnny Hiers, District 5

Item 15.

OFFICE OF COUNTY ENGINEER
D. ANDREW CARSWELL, PE, PSM

March 31, 2025

RE: Renewal of FDEP Disposal Area and Waste Tire Permits- Consent Order

The Levy County Solid Waste Management Facility has multiple permits through the Florida Department of Environmental Protection for the various functions of the facility. This includes one for the Transfer Station, one for the Materials Recovery Facility, one for the disposal area and one for the waste tire collection center along with permits for the potable water supply.

The disposal permit was issued in September 2014. This permit covers the maintenance and monitoring of the closed areas and the operation, monitoring and closure of the active disposal areas. It is a 10-year permit, which was valid through September 19, 2024.

The waste tire permit was issued in August 2019. This permit allows the collection of waste tires and the removal to another facility for processing. This permit is a 5-year permit, which was valid through August 5, 2024.

The expiration of the permits was discovered on October 7, 2024 when the Solid Waste Department asked for a copy of the permit for FEMA purposes.

Work began on the renewal package on October 7, 2024. Work had been ongoing for the new Class III trench as the present trench is expected to be filled within the next 2 years.

Work for the permit renewal requires updating the operation and maintenance manuals, contingency plans, closure plans, closure and long term care cost estimates based on third parties doing the work, evaluation of the groundwater monitoring system and water quality, and updating surrounding existing potable well locations within one mile of the site.

The application package for both permits was submitted March 27, 2025.

Warning Letter was issued February 18, 2025.

Consent Order was issued 3/27/2025. The Consent order fines the County \$4500 for not renewing the permit and extends the previous permit until the new permit is issued.